



Meeting: Dorset Health Scrutiny Committee

Time: 9.30 am

Date: 20 December 2017

Venue: Committee Room 1, County Hall, Colliton Park, Dorchester, Dorset, DT1 1XJ

Bill Pipe (Chairman)	Dorset County Council
Alison Reed (Vice-Chairman)	Weymouth & Portland Borough Council
Ros Kayes	Dorset County Council
Ray Bryan	Dorset County Council
Graham Carr-Jones	Dorset County Council
Nick Ireland	Dorset County Council
Steven Lugg	Dorset County Council
David Jones	Christchurch Borough Council
Peter Oggelsby	East Dorset District Council
Bill Batty-Smith	North Dorset District Council
Tim Morris	Purbeck District Council
Peter Shorland	West Dorset District Council

Notes:

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- **Public Participation**

Guidance on public participation at County Council meetings is available on request or at <http://www.dorsetforyou.com/374629>.

Public Speaking

Members of the public can ask questions and make statements at the meeting. The closing date for us to receive questions is 10.00am on 15 December 2017, and statements by midday the day before the meeting.

Debbie Ward
Chief Executive

Contact: Denise Hunt, Senior Democratic Services Officer
County Hall, Dorchester, DT1 1XJ
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Date of Publication:
Tuesday, 12 December 2017

1. **Apologies for Absence**

To receive any apologies for absence.

2. **Code of Conduct**

Councillors are required to comply with the requirements of the Localism Act 2011 regarding disclosable pecuniary interests.

- Check if there is an item of business on this agenda in which the member or other relevant person has a disclosable pecuniary interest.
- Check that the interest has been notified to the Monitoring Officer (in writing) and entered in the Register (if not this must be done on the form available from the clerk within 28 days).
- Disclose the interest at the meeting (in accordance with the County Council's Code of Conduct) and in the absence of a dispensation to speak and/or vote, withdraw from any consideration of the item.

The Register of Interests is available on Dorsetforyou.com and the list of disclosable pecuniary interests is set out on the reverse of the form.

3. **Minutes**

3 - 8

To confirm and sign the minutes of the meeting held on 13 November 2017.

4. **Public Participation**

(a) **Public Speaking**

(b) **Petitions**

5. **Joint Health Scrutiny Committee re Clinical Services Review and Mental Health Acute Care Pathway Review - Update**

9 - 12

To consider a report by the Transformation Programme Lead for the Adult and Community Services Forward Together Programme (attached).

6. **Questions from County Councillors**

To answer any questions received in writing by the Chief Executive by not later than 10.00am on 15 December 2017.



Dorset Health Scrutiny Committee

Minutes of the meeting held at County Hall, Colliton Park,
Dorchester, Dorset, DT1 1XJ on Monday, 13 November 2017

Present:

Bill Pipe (Chairman)

Alison Reed, Ros Kayes, Nick Ireland, Peter Oggelsby, Bill Batty-Smith, Tim Morris and
Peter Shorland

Officers Attending: Ann Harris (Health Partnerships Officer) and Helen Coombes (Transformation Programme Lead for the Adult and Community Forward Together Programme) and Denise Hunt (Senior Democratic Services Officer).

Others in attendance:

Dr Phil Richardson (Director, Design and Transformation, NHS Dorset CCG)

Des Persse (Executive Director, Healthwatch Dorset)

Caroline Hamblett (Chief Executive, Weldmar Hospicecare)

Hilary Lawson (Dorset Healthcare University NHS Foundation Trust)

Neal Cleaver (Deputy Director of Nursing, Dorset County Hospital Foundation Trust)

(Notes: These minutes have been prepared by officers as a record of the meeting and of any decisions reached. They are to be considered and confirmed at the next meeting of the Cabinet to be held on **Thursday, 8 March 2018.**)

Apologies for Absence

36 Apologies for absence were received from Ray Bryan, Graham Carr-Jones, David Jones and Steven Lugg.

Code of Conduct

37 There were no declarations by members of disclosable pecuniary interests under the Code of Conduct.

Cllr Bill Batty-Smith declared a general interest as his granddaughter was employed by the NHS.

Cllr Alison Reed declared a general interest as she was employed as a community nurse by Dorset Healthcare University NHS Foundation Trust.

Cllr Peter Shorland declared a general interest as a Governor of Yeovil Hospital.

Cllr Ros Kayes declared a general interest as a mental health professional.

Minutes

38 The minutes of the meeting held on 4 September 2017 were confirmed and signed.

Public Participation

39 Public Speaking – Clinical Services Review and Referral to Secretary of State for Health

Three public questions were received from Deborah Monkhouse, Chris Bradey and David Holman at the meeting in accordance with Host Authority Standing Order 21(1). The questions are attached as an annexure to these minutes. The responses to the questions were addressed within the discussion outlined below.

Three public statements were received from Philip Jordan, Steve Clark and Margaret O'Neill in accordance with Standing Order 21(2). The statements are attached as an annexure to these minutes.

Councillor Bill Trite addressed the Committee as the Local Member for Swanage. He endorsed the concerns expressed by the public speakers and referred to a local petition signed by 8000 people which reflected the serious concern in relation to this proposal. He stated that it would take significantly longer for patients from Swanage and the Isle of Purbeck to travel to Bournemouth Hospital leading to an increase in fatalities due to the longer journey time. Swanage had a high proportion of elderly and vulnerable people as well as the worst traffic congestion during the Summer and the ambulance service had a poor record of responding to emergencies in this area.

He informed the Committee that Swanage Town Council submitted its views to the Dorset Clinical Commissioning Group (CCG) on 27 February and 18 September 2017. The response by the CCG had not been received in time for consideration at a recent Town Council meeting, however, it failed to answer the points that had been made. He therefore asked the Committee to consider referring the matter to the Secretary of State for Health on the basis that the plans were insufficient to meet the needs of the area.

Cllr Ros Kayes stated that the matter should be referred to the Secretary of State by the Dorset Health Scrutiny Committee (DHSC) at this stage and that there were sufficient reasons to inform a referral such as the lack of an equalities impact assessment, no clear financial plan and the reduction in numbers of beds. She considered that it would be inappropriate to wait until the Joint Health Scrutiny Committee meeting in February 2018 on the basis that implementation and funding of the existing plan would be underway.

The Chairman stated that Dorset was a member of a Joint Health Scrutiny Committee that had been set up to consider the proposals within the Clinical Services Review and any concerns related to those proposals and the associated consultation process. However, the individual authorities, including Dorset, had reserved the right to refer the proposals to the Secretary of State.

In light of the concerns raised, the DHSC could invite the Joint Health Scrutiny Committee (JHSC) to further scrutinise the proposals regarding the reduction in the number of acute hospital beds and the travel and transport implications and provide a view on whether Dorset should make a referral to the Secretary of State. This approach would fit with the governance arrangements as the scrutiny of the proposals and the way in which the consultation was conducted had been delegated to the Joint Committee. However, the ultimate decision to make a referral to the Secretary of State was retained locally with the DHSC in this instance.

Members of the Committee endorsed the concerns made by members of the public at the meeting and made further comments on travel times and the performance data in relation to the ambulance service.

The meeting adjourned in order that officers could obtain further legal advice to inform the decision making process and the Committee reconvened at 11.05am.

The Chairman confirmed that a referral to the Secretary of State could be made by the Committee pending a meeting of the JHSC to consider whether a referral could be made jointly. However, if the JHSC did not agree on this way forward, there remained the right for the DHSC to continue with a referral.

Cllr Ros Kayes proposed that the matter be referred by the DHSC to the Secretary of State on the basis of the reduction in number of acute beds, insufficient planning for

travel times, an insufficient Equalities Impact Assessment, lack of a clear finance plan, lack of integration with the ambulance service and a reduction in the provision of A&E services at Poole Hospital.

This was seconded by Cllr Tim Morris and supported unanimously by the Committee.

Cllr Kayes further amended the proposal by requesting that a meeting of the Joint Committee was convened by Friday 15 December 2017 that was also supported by the Committee.

The Chairman thanked members of the public for attending the meeting and assured those who had submitted questions that they would receive a written response.

Resolved (unanimous)

1. That the Dorset Health Scrutiny Committee make a referral to the Secretary of State for Health regarding the outcome of the Clinical Services Review, pending a meeting of the Joint Health Scrutiny Committee by 15 December 2017; and,
2. That the referral is made based on concerns about the proposed reduction in the number of acute hospital beds, the reduction in Accident and Emergency services at Poole Hospital, concerns about travel times, confidence in the ambulance service data, and the lack of a clear Equality Impact Assessment or financial plan.

Petitions

- 40 There were no petitions received at the meeting in accordance with the County Council's Petition Scheme.

Clinical Services Review and Mental Health Acute Care Pathway Review - Update

- 41 The Committee considered a report providing an update on the Joint Health Scrutiny Committee (JHSC) convened to scrutinise the NHS Dorset Clinical Commissioning Group's Clinical Services Review (CSR) and the Mental Health Acute Care Pathway Review.

Members noted that the Clinical Services Review timeline had concluded in September 2017 and requested a more detailed timeline beyond this timeframe. It was confirmed that a new timeline was currently being developed by the CCG that would be available in December 2017.

The Chairman asked whether a Memorandum of Understanding existed for the integration of paediatric services between Dorset County Hospital and Yeovil District Hospital. He expressed the Committee's view that it would be preferable if services were retained at Dorset County Hospital to avoid the need to travel out of the County. The Committee was informed that a Memorandum of Understanding had been agreed between the hospitals around working together and there would be a joint Dorset and Somerset CCG paper on a sustainable maternity and paediatric service for the West of the County.

Points were raised in respect of the CCG's response to the letter on behalf of the JHSC regarding the findings of the CSR and Mental Health Care Pathway Review consultations. It was noted that the letter included an invalid link to the equalities impact assessment, and members considered there to be a lack of value placed on the concerns expressed by Healthwatch and of the concerns of people who responded to the consultation through petitions, particularly in respect of the Poole A&E services. The Executive Director of Healthwatch confirmed its published review had commented that the CSR consultation could have been better and that further consultation with the public must be taken in future in relation to service delivery.

Noted

End of Life and Palliative Care in Dorset

- 42 The Committee considered a report concerning the provision of End of Life and Palliative Care in Dorset. A presentation given by Hilary Lawson, Dorset Healthcare University NHS Foundation Trust, Neal Cleaver, Dorset County Hospital and Caroline Hamblett, Chief Executive - Weldmar Hospicecare, had been included in the report.

It was confirmed that the aim was to provide end of life care for people in the same way regardless of where a person lived and that community nurses worked closely with care homes in areas where there was no community hospital.

Speaking as a community nurse working in a multi-disciplinary environment, Cllr Alison Reed raised a number of issues including the need for improved communication and patient history for patients not known to community nurses, problems in accessing information on the computer System 1 and issues of equipment being in place at the right time. Hilary Lawson agreed to meet separately with Cllr Reed following the meeting with the aim of working towards resolving the problems experienced on the ground.

The Committee was subsequently advised that community equipment had been jointly commissioned by Health and Social Care for the past 3 years and that the issue could be one of a lack of knowledge.

The CCG confirmed that a group working with the Dorset Care Record was looking at ways to improve access to System 1 across the Primary Care and Community Trusts. This work was at an early stage and the concerns relating to access to the system by community nurses would be fed back to this group.

Members asked whether there was sufficient funding to employ a nurse for end of life care for people suffering from motor neurone disease. It was confirmed that additional funding for a nurse had been provided by the CCG and Motor Neurone Disease Society and that charitable money would be used if this funding was not available in future.

The Committee discussed end of life live-in care packages in the home and were advised that some live-in packages were supported as part of the Dorset Care Framework jointly commissioned with Dorset County Council and the CCG. There remained a fundamental issue of a lack of people in the workforce in order to provide the necessary care, even when all funding was in place.

Noted

Work Programme and Forward Plan

- 43 The following members agreed to participate in the areas of work outlined below:-
- Child and Adolescent Mental Health Services (CAMHS) – Ros Kayes
 - Transport for Health – Bill Pipe
 - Suicide Prevention – Nick Ireland
 - The Impact of Housing on Health – Alison Reed / Tim Morris
 - Road Traffic Collisions – Peter Oggelsby

Resolved

That the forward plan be noted.

Briefings for Information/Noting

- 44 There were no briefings for information at this meeting.

Liaison Member Updates

- 45 Cllr Ireland advised the Committee that he had attended a Dorset County Hospital Board meeting in September 2017 when the discussion had included nursing

retention and recruitment (and impact of Brexit), the review of maternity and paediatric services and issues around the development of a strategy between Yeovil District Hospital and Taunton Hospitals. There had been no formal consultation in Somerset yet.

Questions from County Councillors

46 No questions were asked by members under Standing Order 20.

Meeting Duration: 10.00 am - 12.35 pm

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Dorset Health Scrutiny Committee

Dorset County Council



Date of Meeting	20 December 2017
Officer	Helen Coombes, Transformation Programme Lead for the Adult and Community Services Forward Together Programme
Subject of Report	Joint Health Scrutiny Committee re Clinical Services Review and Mental Health Acute Care Pathway Review – Update
Executive Summary	<p>A Joint Health Scrutiny Committee was convened in July 2015 in response to the undertaking of a wide-ranging Clinical Services Review (CSR) by NHS Dorset Clinical Commissioning Group (CCG), which officially commenced in October 2014. The remit of the Committee was subsequently expanded to cover a Mental Health Acute Care Pathway (MHACP) Review, running separately but in parallel to the CSR.</p> <p>The Joint Committee met on 3 August 2017, at which meeting the results of the consultations for the CSR and MHACP were presented and discussed. A letter with recommendations was subsequently submitted from the Committee to the CCG for consideration, prior to their Governing Body meeting on 20 September 2017. A formal response to that letter was provided by the CCG on 15 September and circulated to Members of the Joint Committee and the Dorset Health Scrutiny Committee. At the CCG’s Governing Body meeting on 20 September, commissioning decisions were made with respect to the proposals contained within the CSR and MH ACP Review. The CCG noted that a number of proposals had been amended as a result of consultation and engagement.</p> <p>The Dorset Health Scrutiny Committee receives an update report regarding the Reviews at each of its Committee meetings. On 13 November 2017 three questions and three statements were submitted to the Committee within the remit of public participation at Council meetings, expressing a number of concerns, particularly in relation to the impact of changes on residents living</p>

	<p>in the Purbeck area. The individuals submitting the questions and statements requested that Dorset Health Scrutiny Committee refer the matter to the Secretary of State for Health. Following discussion, Members agreed to the following resolution:</p> <p>Resolved (unanimous)</p> <ol style="list-style-type: none"> 1. That the Dorset Health Scrutiny Committee make a referral to the Secretary of State for Health regarding the outcome of the Clinical Services Review, pending a meeting of the Joint Health Scrutiny Committee by 15 December 2017; and, 2. That the referral is made based on concerns about the proposed reduction in the number of acute hospital beds, the reduction in Accident and Emergency services at Poole Hospital, concerns about travel times, confidence in the ambulance service data, and the lack of a clear Equality Impact Assessment or financial plan. <p>As a result of the above resolution, the CCG were invited to attend an additional meeting of the Joint Committee to respond to the concerns and to enable the Joint Committee to consider its position, in accordance with governance.</p> <p>Pending the outcome of the Joint Committee, the current meeting of the Dorset Health Scrutiny Committee was convened, to enable further discussion and agreement as to actions to be taken.</p>
<p>Impact Assessment:</p>	<p>Equalities Impact Assessment: Not applicable.</p> <p>Use of Evidence: Reports and summaries published by NHS Dorset CCG.</p> <p>Budget: Not applicable.</p> <p>Risk Assessment: Current Risk: LOW Residual Risk: LOW</p> <p>Other Implications: None.</p>
<p>Recommendation</p>	<ol style="list-style-type: none"> 1 That members consider and comment on the presentation by NHS Dorset Clinical Commissioning Group; 2 That members consider the outcome of the Joint Health Scrutiny Committee meeting held on 12 December 2017; 3 That members consider whether they wish to proceed with making a formal referral to the Secretary of State for Health, in light of the further information that has been provided and developments that have taken place.

Reason for Recommendation	<p>The Committee supports the County Council’s aim to help Dorset’s citizens to remain safe, healthy and independent.</p> <p>The Dorset Health Scrutiny Committee has the power to make referrals to the Secretary of State for Health but is required to abide by conditions, including an expectation that efforts have been made to resolve matters locally before a referral is made.</p>
Appendices	<p>1 Minutes of Joint Health Scrutiny Committee, 12 December 2017 (to follow)</p>
Background Papers	<p>Committee papers – Joint Health Scrutiny Committee: http://dorset.moderngov.co.uk/ieListMeetings.aspx?Committeeld=268</p> <p>NHS Dorset CCG Governing Body agenda papers, 20 September 2017: http://www.dorsetccg.nhs.uk/aboutus/20-september-special.htm</p>
Officer Contact	<p>Name: Ann Harris, Health Partnerships Officer, DCC Tel: 01305 224388 Email: a.p.harris@dorsetcc.gov.uk</p>

Helen Coombes

Transformation Programme Lead for the Adult and Community Services Forward Together Programme
 December 2017

NHS Dorset Clinical Commissioning Group:

Clinical Services Review

NHS Dorset Clinical Commissioning Group will be providing a presentation to the Dorset Health Scrutiny Committee, with opportunities for the Committee to ask questions. The structure of the presentation will be as follows:

- **Introduction**
- **Background – the need for change**
- **The future of Acute Hospitals –**
 - The future of Poole Hospital
 - The future of Dorset County Hospital
 - The future of Royal Bournemouth Hospital
 - Questions
- **The Ambulance service**
 - Travel times
 - Response times
 - Questions
- **Community services**
 - Range of local services
 - Dorset HealthCare community services
 - Community travel – work with Dorset County Council
 - Questions
- **Financial plan**
- **Equality Impact Assessment**
- **Close**